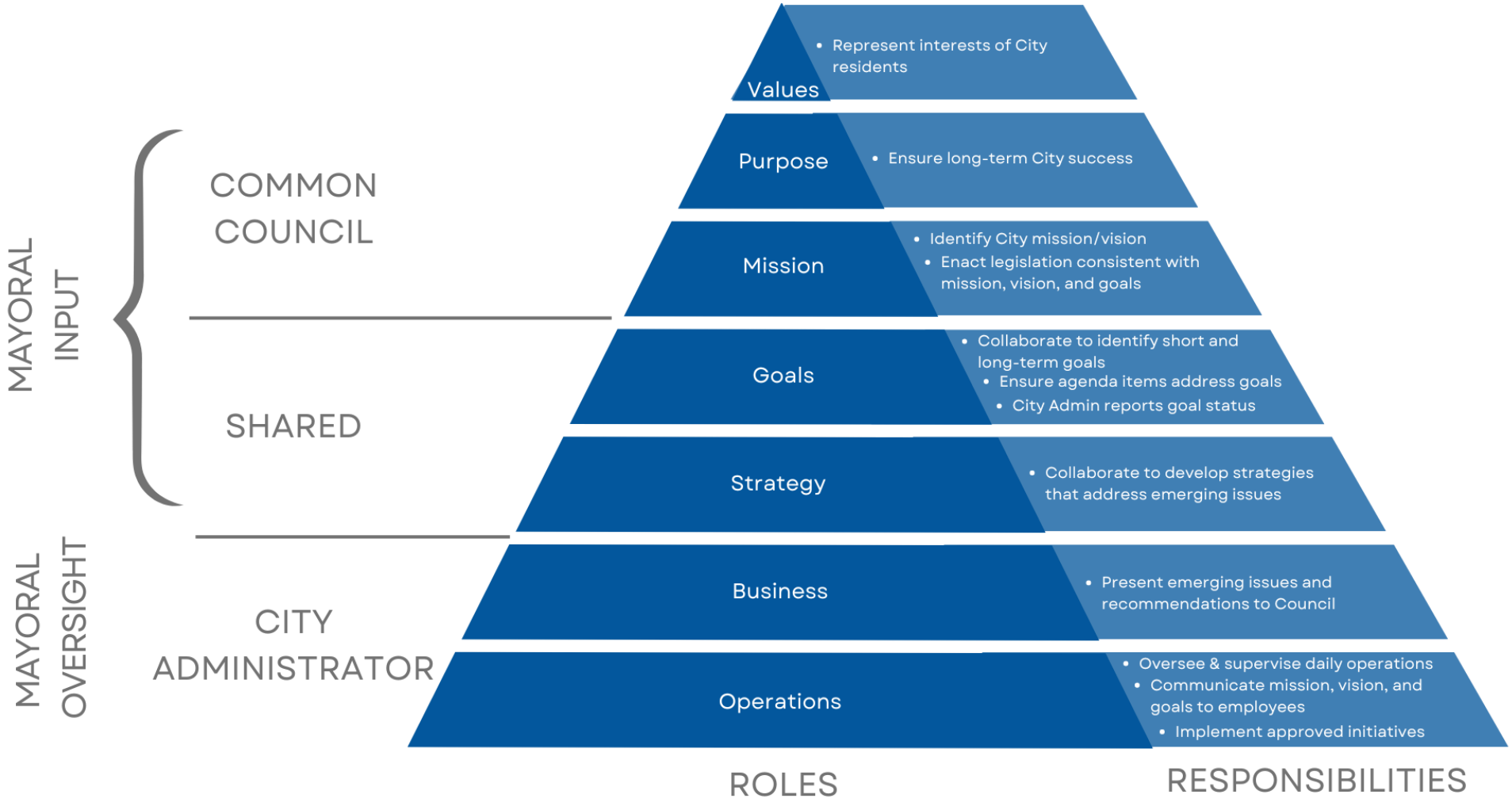City Governance: Roles and Responsibilities